

1 **IN THE COURT OF APPEALS OF THE STATE OF NEW MEXICO**

2 **LAND INVESTMENT COMPANY,**
3 **a New Mexico limited partnership, HINKLE HOMES,**
4 **a New Mexico corporation, HERB MARCHMAN,**
5 **Trustee of the Burroughs Liquidating Trust,**
6 **and FOUR HILLS ASSOCIATES, a New Mexico**
7 **general partnership,**

COURT OF APPEALS OF NEW MEXICO
ALBUQUERQUE
FILED
APR 24 2006

Patricia R. Wallace

8 Intervenors-Appellants,

9 v.

NO. 24,600

10 **CITY OF ALBUQUERQUE, a municipal corporation,,**

11 Petitioner-Appellee.

12 **APPEAL FROM THE DISTRICT COURT OF BERNALILLO COUNTY**

13 **Wendy E. York, District Judge**

14 Hunt & Davis, P.C.

15 Catherine F. Davis

16 Albuquerque, NM

17 for Appellants Land Investment Co. & Hinkle Homes

18 Felker, Ish, Ritchie & Greer, P.A.

19 Mark L. Ish

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21 Santa Fe, NM

22 for Appellant Herb Marchman, Trustee of the Burroughs Liquidating Trust

23 Chappell Law Firm, P.A.

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26 for Appellant Four Hills Associates

1 City of Albuquerque Legal Department
2 Robert M. White, City Attorney
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5 Albuquerque, NM

6 for Appellee

7 **MEMORANDUM OPINION**

8 **ALARID, Judge.**

9 Intervenor, Land Investment Company (Land Investment), Hinkle Homes, Inc.
10 (Hinkle Homes), Herb Marchman, Trustee of the Burroughs Liquidating Trust (Trust), and
11 Four Hills Associates (Four Hills) appeal from the judgment of the district court.

12 **PUBLIC EASEMENT BY PRESCRIPTION**

13 Section 36 is located east of Four Hills Village Subdivision. A portion of Four Hills
14 Village and the Manzano Open Space is located within Section 35, to the west of Section 36.
15 A roadway known as Stagecoach/La Cabra traverses Four Hills Village in Section 35 and
16 crosses the Manzano Open Space to the western boundary of Section 36. The principal issue
17 presented by this appeal is whether the district court erred in finding that twenty-foot wide
18 public prescriptive easements arose within Section 36 prior to 1958.

19 Intervenor jointly requested that the district court determine that a public right of way
20 by prescription provided access to their properties and that it extended *through* Section 36.
21 Intervenor argued that “the road, according to [Charles] Williams, went all the way through
22 the property he now owns and goes up to a high point located on the property presently

1 owned by the Burroughs Trust, or Mr. Marchman.” Intervenors cited to the testimony of
2 Gene Hinkle, who recalled that the roadway “extended to the east through Section 36.” In
3 a letter ruling, the district court determined that a twenty-foot wide public prescriptive
4 easement crossed the condemned parcels and the remaining parcels within Section 36. The
5 district court further determined that the existence of this public prescriptive easement
6 prevented an easement by necessity from arising. The district court subsequently
7 incorporated these rulings in its findings of fact and conclusions of law.

8 Following the district court’s letter ruling, Intervenors filed a motion for
9 reconsideration, asking the district court to find that the public prescriptive extended only
10 *to* the boundary between Sections 35 and 36 and that it did *not* extend *through* Section 36
11 to their respective properties. Intervenors argued that roadways *within* Section 36 were not
12 clearly visible in the 1935 aerial photograph and that the testimony of Williams and Hinkle
13 establishing roadways within Section 36 was limited to the period of their actual knowledge
14 of the public’s use of the roadways, which commenced in 1950. Intervenors acknowledged
15 that the evidence was sufficient to establish that prescriptive easements providing access to
16 their respective properties matured by 1960—in other words, that the ten year prescriptive
17 period began to run no later than 1950: “The [c]ourt is correct in its finding that a public
18 prescriptive easement arose across the condemned parcels *and the remaining tracts within*
19 *Section 36*. However, Intervenors would respectfully argue that the evidence established the
20 public prescriptive easement *within Section 36 to the Intervenors’ parcels matured by 1960.*”
21 (Emphasis added). Intervenors nevertheless argued that the evidence was insufficient to
22 establish the requisite user prior to 1950. The district court denied Intervenors’ motion for

1 reconsideration without explaining the grounds for its decision.

2 On appeal, Intervenor Land Investment, Hinkle Homes and Trust challenge the
3 district court's finding that a prescriptive easement existed in 1958. Intervenor argue that
4 the district court erred as a matter of law because the ten- year prescriptive period could not
5 have begun to run as long as the State owned Section 36. Intervenor also argue that the
6 district court's decision is not supported by substantial evidence of user prior to 1950.

7 Intervenor's argument that the ten-year prescriptive period did not begin to run while
8 Section 36 was owned by the State was not raised in a timely manner in the district court and
9 therefore was not preserved. There is absolutely no discussion of this issue in Intervenor's
10 written closing argument ,or in their motion for reconsideration. To the contrary, Intervenor
11 conceded in their motion for reconsideration that a public prescriptive easement within
12 Section 36 matured in 1960. A prescriptive easement could not have arisen in 1960 unless
13 the ten-year prescriptive period had begun to run in 1950, while the properties within Section
14 36 were owned by the State. The issue of whether a prescriptive easement can arise over
15 property owned by the State was raised by Four Hills for the first time at a November 11,
16 2001, hearing on the location of the easement, *after* the district court had denied Intervenor's
17 motion for reconsideration.

18 Apart from Intervenor's failure to preserve the issue, we agree with the City that
19 Intervenor should be judicially estopped from taking a legal position that is inconsistent
20 with the position they successfully asserted in the district court. *Citizens Bank v. C & H*
21 *Constr. & Paving Co.*, 89 N.M. 360, 366, 552 P.2d 796, 802 (Ct. App. 1976). Intervenor
22 jointly asked the district court to find a public prescriptive easement based on evidence of

1 public use beginning prior to 1958, when Section 36 was owned by the State. The district
2 court granted Intervenor relief consistent with their legal theory that the prescriptive period
3 began to run in 1950, during the period of State ownership. We see nothing unfair in holding
4 Intervenor to the legal theory they successfully asserted in the district court. *Id.*; *see also*
5 *Harrison v. ICX Illinois-California Exp. Inc.*, 98 N.M. 247, 252, 647 P.2d 880, 885 (Ct.
6 App. 1982).

7 We reject Intervenor’s sufficiency-of-the-evidence argument, holding that there was
8 substantial evidence from which the district court could have found that a public prescriptive
9 easement existed by 1958. As previously noted, Intervenor conceded in the district court
10 that the evidence was sufficient to establish the existence of a prescriptive easement by 1960.
11 Under Intervenor’s own theory of the case, the ten-year prescriptive period necessarily began
12 to run no later than 1950. We must decide whether the district court had a reasonable basis
13 for extrapolating backwards in time to 1948. Charles Williams testified that a road within
14 Section 36 was used prior to the 1950s to access “two old mines” on the Trust’s property.
15 Hinkle corroborated Williams, testifying that a road crossing Section 36 to the Trust’s
16 property existed in 1950 and ran up “to the gold mines that existed back some time ago.”
17 Hinkle testified that as of 1950 this same road was used for hay rides across Section 36 to
18 the Trust’s land and that by 1950, when he arrived in Albuquerque, these hay rides already
19 were “quite popular.” In the absence of evidence suggesting that the character or intensity
20 of activities on the lands within Section 36 changed significantly between 1948 and 1950,
21 when Hinkle arrived in New Mexico and became involved in recreational activities in the
22 Four Hills area, the district court was entitled to draw the reasonable inference from the

1 evidence that the roads within Section 36, observed by Hinkle in 1950, existed prior to the
2 period of Hinkle's and Williams' personal knowledge and that similar use of the road had
3 occurred for some period prior to 1950. We therefore hold that the district court's finding
4 that the public easement arose by 1958 to be supported by substantial evidence.

5 In a related argument, Intervenors Land Investment, Hinkle Homes, and Trust argue
6 that the district court erred by failing to rigorously apply the heightened clear-and-
7 convincing-evidence standard of proof to the elements of a prescriptive easement. This
8 argument is another example of Intervenors' reliance on inconsistent positions. Intervenors
9 urged the district court to freely draw inferences from the evidence about events occurring
10 decades earlier. The district court's determination that the activities within Section 36
11 predated Hinkle's and Williams' personal knowledge, beginning as early as 1948, is as easily
12 reasonable as the inferences that Intervenors encouraged the district court to draw from the
13 evidence. We will not subject the district court to dual standards.

14 Intervenor Four Hills raises an additional challenge to the sufficiency of the evidence.
15 Four Hills argues that even if a prescriptive easement is found to have reached the other
16 Intervenors' properties by 1958, there was no evidence that an easement extended to the
17 north into Four Hills' property. Four Hills' argument is yet another example of taking
18 inconsistent positions. As the City correctly observes, during the liability phase Four Hills
19 joined with the remaining Intervenors in requesting that the district court find that Intervenors
20 had access to a public prescriptive easement extending across Section 35 and within Section
21 36 to their properties. In Intervenors' Joint Closing Argument, Four Hills made no effort to
22 distinguish itself from the other Intervenors. Likewise, in Intervenors' motion for

1 reconsideration, Four Hills joined the remaining Intervenors in conceding that the
2 prescriptive easement arose across Intervenors' parcels. Four Hills did not attempt to
3 distinguish itself from the other Intervenors in the Intervenors' Motion to Reconsider. We
4 agree with the City that Four Hills did not preserve this issue.

5 Even if the issue had been preserved, it is without merit. Hinkle testified during the
6 liability phase trial that by the 1950s roads extended from the main road into what is now
7 Four Hill's property. Hinkle's testimony provides substantial evidence supporting the district
8 court's finding that the easement extended into Four Hills' property.

9 Intervenors also challenge the district court's finding that the easement is twenty feet
10 wide. Once again, we affirm the district court. The width of a public prescriptive easement
11 is the width necessary to accommodate the adverse use by the public that establishes the
12 easement. *State ex rel. Baxter v. Egolf*, 107 N.M. 315, 318, 757 P.2d 371, 374 (Ct. App.
13 1988). We recognize that this width is not necessarily limited to the beaten path. *Id.* It can
14 be wider or narrower than the beaten path, depending on what width is necessary to
15 accommodate the historical use of the easement by the public. *Jicarilla Apache Tribe v. Bd.*
16 *of County Comm'rs*, 116 N.M. 320, 333, 862 P.2d 428, 441 (Ct. App. 1993), *rev'd on other*
17 *grounds*, 118 N.M. 550, 883 P.2d 136 (1994). There is substantial evidence supporting a
18 determination that historically the trails within Section 35 were no more than twenty feet
19 wide. This evidence is summarized in the City's Answer to Brief-in-Chief of Four Hills at
20 8 and the City's Answer to Brief-in-Chief of Land Investment, Hinkle Homes, and Trust at
21 16. There was no evidence that a twenty-foot wide easement could not safely accommodate
22 the historic public uses of the easement. The district court's finding that the easement is

1 twenty feet in width is supported by substantial evidence and is consistent with the
2 controlling legal standard.

3 **EASEMENT BY NECESSITY**

4 The district court concluded as a matter of law that “[t]he existence of the twenty (20)
5 foot public prescriptive easements, precludes any easements by necessity over Section 35 and
6 Section 36.” Although Intervenors have challenged the district court’s determination that
7 easements of necessity providing access to their properties arose by 1958, they have not
8 challenged the district court’s legal conclusion that if public prescriptive easements existed
9 in 1958, those easements precluded Intervenors from demonstrating their entitlement to
10 easements by necessity. *See Herrera v. Roman Catholic Church*, 112 N.M. 717, 720-21,
11 819 P.2d 264, 267-68 (Ct. App. 1991) (discussing elements of easement by necessity;
12 observing that necessity and unity of title of the dominant and servient estates must exist
13 concurrently). In view of our affirmance of the district court’s findings that public
14 prescriptive easements providing access to Intervenors’ properties arose by 1958, we affirm
15 the district court’s legal conclusion that “[n]o easement by necessity arose within Section 36
16 as a result of the 1958 Auction.”

17 **DAMAGES**

18 Damages for a taking are measured by the difference between the fair market value
19 of the property immediately before the taking and the fair market value immediately
20 following the taking. *City of Albuquerque v. Westland Dev. Co.*, 121 N.M. 144, 148, 909
21 P.2d 25, 29 (Ct. App. 1995).

22 Intervenors Land Investment, Hinkle Homes, and Trust argue that the district court

1 improperly based its damages analysis on the wrong legal standards. Intervenor focus on
2 the district court's conclusion of law No. 32, in which the district court stated that "[i]n
3 determining damages . . . , the uses made of the property at the time of the taking and also
4 the highest and best uses for which the property may have been suitable and adaptable in the
5 *immediate* future must be considered." (Emphasis added). As we understand Intervenor's
6 argument, from the present to the *near* future is a broader period than from the present to the
7 *immediate* future. Under Intervenor's analysis, Intervenor were prejudiced if in determining
8 the market value of their properties immediately prior to the taking, the district court failed
9 to consider reasonable uses of their properties which were feasible within the near future,
10 even though those uses might not have been feasible within the shorter time frame of the
11 immediate future.

12 New Mexico law has not been entirely consistent in characterizing the time period
13 extending into the future relevant to the highest and best uses of property. Our cases
14 variously refer to the immediate future, *City of Albuquerque v. PCA-Albuquerque # 19*, 115
15 N.M. 739, 741, 858 P.2d 406, 408 (Ct. App. 1993) and the not too distant future, *Peterson*
16 *Properties v. Valencia County Valuation Protests Bd.*, 89 N.M. 239, 243, 549 P.2d 1074,
17 1078 (Ct. App. 1976). The Uniform Jury Instruction adopted by our Supreme Court refers
18 to the "near future." UJI 13-714 NMRA. We agree with the City that the purpose of
19 qualifying "future" with terms such as "immediate," "near," or "not too distant" is to allow
20 the factfinder to disregard possible future uses that are so distant or remote that their effect
21 on the market value of a given property is speculative and uncertain. The district court was
22 required to consider only those future uses that were sufficiently likely and feasible as to

1 have influenced the market value of Intervenors' properties, and this is so whether the
2 relevant time frame is characterized as the "immediate future," "near future," or "not too
3 distant future."

4 The crucial factor affecting damages was legal access to Intervenors' properties. In
5 the words of the City's expert witness, Larry Brooks, access was the "focal" issue. There
6 is no dispute that adequate legal access was essential if Intervenors' properties were to be
7 subdivided for residential development.

8 The district court found that Intervenors had taken inconsistent positions regarding
9 legal access to the north. The district court found that during the liability phase, Intervenors
10 attempted to establish that there was no legal access to the north from their properties and
11 that the prospects of obtaining legal access to the north was "uncertain and speculative,"
12 while during the damages phase, Intervenors put on evidence that prior to April 7, 1998, they
13 had entered into agreements providing access to the north. Because of this inconsistency,
14 the district court found that the evidence Intervenors offered during the damages phase
15 regarding access to the north lacked credibility. These findings regarding access have not
16 been challenged on appeal. Because Intervenors' testimony was the only evidence
17 establishing legal access to the north, the district court's decision to reject Intervenors'
18 testimony effectively foreclosed Intervenors from recovering damages based on any method
19 of valuation that assumed the present or future availability of legal access to the north. In
20 view of the district court's evidentiary ruling, any distinction between the "immediate future"
21 and the "near future" was immaterial.

22 Intervenors also argue that the district court erred by relying on the analysis of the

1 City's expert, Larry Brooks. Intervenors argue that Brooks' analysis was flawed because he
2 limited his analysis to uses to which the land was adapted on April 7, 1998, without
3 considering uses that might arise in the near future. Intervenors also argue that Brooks failed
4 to take into account Intervenors' evidence that "the Trust would probably, in the near future,
5 have secured a 50 foot easement across the Baca/Johnson property." Intervenors
6 mischaracterize Brooks' methodology. Our examination of Brooks' testimony satisfies us
7 that he clearly understood that future uses that were "reasonably probable" as of the date of
8 the taking should be taken into account in calculating the highest and best use of a property.
9 However, Brooks also testified that in determining the highest and best use of the property,
10 an appraiser should not incorporate "extraordinary assumption[s]" or "hypothetical
11 condition[s]" into the appraisal. According to Brooks, it is improper to rely on extraordinary
12 assumptions or hypothetical conditions in calculating an as-is value because "[i]t doesn't
13 represent the value of what a willing buyer and a willing seller would agree to under those
14 conditions." Brooks testified that "verbal agreements are not ordinary or usual, especially
15 in something as important as access." Brooks testified that "a buyer would not pay for [the]
16 uncertainty and risk associated with some kind of unenforceable verbal agreement." It is
17 undisputed that as of April 7, 1998, Intervenors had not entered into any written easement
18 agreements or otherwise clearly established a fifty-foot easement across the Baca/Johnson
19 tract. Our reading of Brooks' testimony satisfies us that he applied a correct legal standard
20 and that he considered and rejected Intervenors' testimony because he was convinced that
21 as of April 7, 1998, legal access across the Baca/Johnson tract was a hypothetical condition
22 that would not have been reflected in the market value of Intervenors' properties. The

1 district court did not err in relying on Brooks' testimony.

2 Intervenor Land Investment, Hinkle Homes, and Trust argue that the taking occurred
3 in 1992 or 1993, rather than in April 1998 as found by the district court. This argument
4 relies on evidence that beginning in 1984 the City attempted to limit public use of the
5 Stagecoach/La Cabra public way providing access across the Manzano Open Space.

6 If Intervenor mean to argue that the City physically deprived their properties of
7 access via Stagecoach/La Cabra, their argument is foreclosed by the district court's findings
8 that "[t]he City either gave the Intervenor keys or gave them the opportunity to obtain keys
9 to the keyed lock on the west gate of the Manzano Open Space," and that "[t]he fencing and
10 gating of Stagecoach/La Cabra in the Manzano Open Space did not deprive the Intervenor
11 of reasonable access to their land in Section 36." These findings have not been properly
12 challenged pursuant to Rule 12-213(A)(3) and (4) NMRA, and therefore are binding.
13 *Gutierrez v. Connick*, 2004-NMCA-017, ¶ 7, 135 N.M. 272, 87 P.3d 552.

14 To constitute a non-physical taking, the City's actions in restricting access over
15 Stagecoach/La Cabra must have deprived Intervenor of all or substantially all beneficial use
16 of their properties. *Estate & Heirs of Sanchez v. County of Bernalillo*, 120 N.M. 395, 397,
17 902 P.2d 550, 552 (1995).

18 Intervenor's argument that their properties were taken prior to April 7, 1998, assumes
19 that the highest and best use of their properties has always been for residential development
20 and that the City's efforts to limit traffic across the Manzano Open Space deprived them of
21 that use as early as 1992 or 1993. As we now know, Intervenor's properties lacked the
22 access required for residential development due to (1) the bottleneck resulting from lack of

1 developable access *within* Section 36, and (2) the lack of developable access to the north.
2 The district court found that between 1958 and the date of condemnation, none of the
3 Intervenor took steps to establish developable access. Thus, entirely apart from any claimed
4 interference by the City with Intervenor's access over Stagecoach/La Cabra, Intervenor's
5 properties were not suitable for residential development at any time between 1958 and April
6 7, 1998. "The term 'property' in a constitutional sense refers not to the physical object itself
7 but to a group of rights granted to the property owner, including the right to use and
8 enjoyment of the object." *Id.* The City's actions between 1984 and 1993 did not deprive
9 Intervenor of the beneficial use of their properties for residential development because the
10 group of rights owned by Intervenor did not include the rights necessary for that use.

11 Intervenor's properties appear to have been suitable for assembly with other lands for
12 future development from 1958 forward. Intervenor do not argue that the City's efforts to
13 restrict traffic over Stagecoach/La Cabra between 1984 and 1993 precluded this beneficial
14 use of their properties. Accordingly, Intervenor have not established that they were
15 deprived of all or substantially all beneficial use of their properties.

16 The district court did not err in determining that a taking of Intervenor's properties
17 did not occur prior to the filing of the condemnation action.

18 Intervenor Land Investment and Hinkle Homes argue that the district court erred by
19 limiting their damages to damages measured by the "before and after" method of valuation.
20 Intervenor rely on *State ex rel. State Highway Dep't v. Kistler-Collister Co.*, 88 NM. 221,
21 539 P.2d 611 (1975). We do not read *Kistler-Collister* as endorsing a departure from the
22 before and after test. Rather, *Kistler-Collister* merely recognized that "planned future uses

1 for which the property is adaptable by reason of location, its state of improvement, or other
2 special elements of value” may be used to establish the “before” value of property. *Id.* at
3 224, 539 P.2d at 614. As we have previously noted, the district court rejected Intervenor’s
4 evidence establishing access to the north as lacking credibility. The district court instead
5 relied upon evidence introduced during the liability phase establishing that the prospects of
6 obtaining developable legal access to the north were “uncertain and speculative.” With
7 respect to access to the west, the district court found that legal access was limited to a
8 twenty-foot wide public easement. There is no dispute that a twenty-foot wide easement was
9 insufficient to support residential development. Intervenor’s expectations of recouping their
10 investment and of profiting from future residential development were frustrated because, on
11 the facts as found by the district court their properties at all times lacked developable access
12 to the north and west. Thus, to use our Supreme Court’s terminology, Intervenor failed to
13 establish that Land Investment’s property was “adaptable by reason of location, its state of
14 improvement, or other special elements of value” for development as a residential
15 subdivision. *Id.* The district court did not err in declining to depart from the before and after
16 valuation method in determining damages.

17 Hinkle Homes argues that it should have been awarded damages for the loss of an
18 option to purchase Land Investment’s property. Hinkle Homes argues that the district court
19 erred by limiting its recovery to a share of the damages and litigation expenses recovered by
20 the optionor, Land Investment.

21 As we have previously noted, New Mexico follows the before and after method in
22 determining damages for a taking. If the activities Hinkle Homes engaged in as consideration

1 for the option rendered Land Investment's property "adaptable by reason of . . . its state of
2 improvement," *id.*, for a higher use than in its raw state, any additional value presumably
3 would have been reflected in the before value of Land Investment's property. The before
4 and after method of valuation would have taken into account the enhancement in value, if
5 any, attributable to Hinkle Homes' activities. Even if New Mexico were to adopt the
6 approach of *County of San Diego v. Miller*, the maximum damages available to Land
7 Investment and Hinkle Homes, collectively, would still be limited to the difference between
8 the before and after values of the condemned property, in this case, nothing. *See* 532 P.2d
9 139, 143 (Cal. 1975) (observing that allocating compensation between optionor and optionee
10 does not increase the total compensation award).

11 Hinkle Homes' argument that it was entitled to damages for lost future profits that it
12 would have realized from exercise of the option and subsequent development of Land
13 Investment's property is foreclosed by the district court's findings establishing that Land
14 Investment's property lacked developable access to the west and that the prospects of
15 obtaining developable access to the north were uncertain and speculative. In view of these
16 findings, Hinkle Homes' claim that it would have realized profits from future residential
17 development of Land Investment's property was mere speculation. *Camino Sin Pasada*
18 *Neighborhood Ass'n v. Rockstroh*, 119 N.M. 212, 216, 889 P.2d 247, 251 (Ct. App. 1994)
19 (upholding district court's refusal to grant damages allegedly incurred as the result of
20 defendants' blocking easement).

21 Hinkle Homes also argues that it should be compensated for the loss of an option to
22 purchase Four Hills' property. In its requested findings, Hinkle Homes asserted that "[t]he

1 City's actions in blocking the access through the Manzano Open Space caused Hinkle Homes
2 to lose its option on the Four Hills Associates property." The district court declined to adopt
3 Hinkle Homes' proposed finding. "Where a party has the burden of proof on an issue and
4 requests findings on that issue, which are refused, the legal effect of the refusal is a finding
5 against that party." *Jensen v. N.M. State Police*, 109 N.M. 626, 630, 788 P.2d 382, 386 (Ct.
6 App. 1990).

7 Hinkle Homes' requested finding was based upon the testimony of Gene Hinkle. It
8 was for the district court, as factfinder, to determine the weight to be afforded this testimony.
9 *See State v. Graham*, 2005-NMSC-004, ¶ 11, 137 N.M. 197, 109 P.3d 285. The district
10 court was entitled to disbelieve Hinkle and to attribute Hinkle Homes' decision not to
11 exercise the option to other circumstances, including uncertainty as to Four Hills' ability to
12 obtain approval of its development from Bernalillo County.

13 **CIVIL RIGHTS CLAIMS**

14 Land Investment and Hinkle Homes argue that the district court's ruling that they
15 were not deprived due process of law is not supported by substantial evidence. We decline
16 to address the issue of whether Land Investment's and Hinkle Homes' constitutional rights
17 were abridged in view of Land Investment's and Hinkle Homes' utter failure to develop a
18 cogent argument. Land Investment and Hinkle Homes do not cite a single case in support
19 of their constitutional claim of error.

20 Four Hills argues that the district court's ruling on its civil rights count "is either not
21 supported by substantial evidence or those findings were based upon an erroneous
22 application of the law."

1 As an initial matter, we note that the sole legal theory relied upon by Four Hills in
2 support of its 42 U.S.C. § 1983 claim in the district court was that the City took its right of
3 access to its property. We agree with the City that Four Hills' proposed findings and
4 conclusions did not alert the district court to the procedural and substantive due process
5 arguments asserted on appeal and that these alternative legal theories were not preserved.

6 To the extent that Four Hills relies upon a taking as the basis for its § 1983 claim, its
7 § 1983 claim is foreclosed by Four Hills' failure to establish a taking. As we have noted
8 above, the district court found that the City's actions in fencing and gating Stagecoach/La
9 Cabra did not deny Intervenor (including Four Hills) reasonable access to their properties.
10 Thus, the City did not accomplish a physical taking of Four Hills' right of access. For the
11 City's actions to have amounted to a regulatory, non-physical taking of its access, Four Hills
12 was required to demonstrate that the City's efforts to restrict access via Stagecoach/La Cabra
13 deprived Four Hills of all or substantially all beneficial use of its property. Due to the lack
14 of developable access to the north and the limitation of access to the west to a twenty-foot
15 wide public easement— circumstances that existed from 1958 forward to the date of
16 condemnation—the highest and best use of Four Hills' property at all times was for assembly
17 with other properties for future development. The City's actions cannot have deprived Four
18 Hills of all or substantially all use of its property because at all times Four Hills was able to
19 use its property for its highest and best use: for assembly with other properties for future
20 development. Accordingly, Four Hills failed to establish a taking of its property. Without
21 an underlying claim based on federal law, Four Hills failed to state a claim under § 1983.
22 *Wilson v. Garcia*, 471 U.S. 261, 278 (1985) (observing that 42 U.S.C. § 1983 does not of

1 itself create any substantive rights), *superseded by statute as stated in Merrigan v. Affiliated*
2 *Bankshares of CO, Inc.*, 775 F. Supp. 1408 (D. Colo. 1991).

3 **ATTORNEY FEES**

4 Intervenor Land Investment, Hinkle Homes, and Trust argue that the district court
5 erred by denying them litigation fees incurred subsequent to the City's abandonment of the
6 condemnation of the public easement. We agree that this was error.

7 The City concedes that pursuant to NMSA 1978, § 42A-1-25(A)(1) (1981),
8 Intervenor are entitled to litigation expenses incurred during the first phase of the trial. The
9 City argues that "nothing in § 42A-1-25 establishes any basis for the Intervenor to recover
10 attorney fees for the damages phase of the case."

11 Section 42A-1-25 must be read together with NMSA 1978, § 42A-1-2(F) (1981),
12 which contains an extremely broad definition of "litigation expenses":

13 'litigation expenses' includes all expenses reasonably and necessarily
14 incurred in the condemnation proceeding including and *subsequent to the*
15 *filing of the petition*, in preparing for trial, during trial *and in any subsequent*
16 *judicial proceedings* including reasonable attorney's fees, appraisal fees and
17 fees for the services of other experts where such fees were reasonably and
18 necessarily incurred to protect the condemnee's interest in the proceeding, in
19 preparing for trial, during trial and in any subsequent judicial proceedings[.]

20 (Emphasis added).

21 As this case illustrates, it is entirely foreseeable that by the point in time that a
22 condemnor abandons a condemnation action, the condemnee will already have been
23 subjected to a temporary taking. In such cases the "condemnation proceeding" necessarily
24 will include "subsequent judicial proceedings" to fix the amount of the condemnee's
25 damages. *Id.* While there is no question that the district court had the authority to order


1 separate trials on liability and damages, Rule 1-042(B) NMRA, we will not apply the Rules
2 of Civil Procedure so as to override the legislature's broad definition of "litigation expenses."
3 We therefore reverse the district court's award of damages as to Intervenors Land
4 Investment, Hinkle Homes, and Trust and remand for reconsideration of litigation expenses.
5 The district court should award expenses "reasonably and necessarily incurred" in both
6 phases of the case.

7 We affirm the district court's denial of costs and attorney fees incurred in
8 unsuccessfully litigating their civil rights claim. *Miles v. Bd. of County Comm'rs*, 1998-
9 NMCA-118, ¶ 6, 125 N.M. 608, 964 P.2d 169.

10 **CONCLUSION**

11 We reverse the district court's denial of litigation expenses incurred in the damages
12 phase as to Land Investment, Hinkle Homes, and Trust, and remand for a determination of
13 litigation expenses reasonably and necessarily incurred in the damages phase. We affirm the
14 judgment of the district court in all other respects.

15 **IT IS SO ORDERED.**

16 
17 **A. JOSEPH ALARID, Judge**

18 **WE CONCUR:**

19 
20 **JAMES J. WECHSLER, Judge**

21 
22 **JONATHAN B. SUTIN, Judge**